1	Tuesday, 15 October 2024	1	She was an intelligent, funny, extremely selfless
2	(10.00 am)	2	and very kind person. She always cared deeply for her
3	LORD HUGHES: Yes, Mr O'Connor.	3	family and many friends that surrounded her. She did
4	MR O'CONNOR: Sir, our first witness this morning	4	not judge a single person and strived to make others
5	is Caroline Sturgess who is going to read a short pen	5	happy, even when she didn't feel like smiling herself.
6	portrait about her daughter, Dawn.	6	Dawn was raised in a normal, loving, caring family
7	The statement she is going to read is supported by	7	in a village where we knew each other and where the
8	a photograph of Dawn which we will bring up now.	8	majority of our family still live today. Her
9	LORD HUGHES: Please.	9	circumstances escalated to her living in John Baker
10	MR O'CONNOR: So perhaps first of all Mrs Sturgess	10	House for the last two years of her life.
11	could stand to take the affirmation.	11	Dawn grasped this opportunity to address her
12	MRS CAROLINE STURGESS (affirmed)	12	issues. She was excited that it would be a new starting
13	LORD HUGHES: Mrs Sturgess, you are welcome to sit	13	block for a fresh chapter. She remained in constant
14	down unless you particularly want to stand. All right,	14	contact and was totally supported by us all.
15	thank you very much.	15	Dawn's main priority continued to be the welfare of
16	Now, do we have the photograph? Yes. All right,	16	her children. Her youngest, still in primary school,
17	Mrs Sturgess, over to you.	17	
18	•	18	was always very excited to see her mum. I tried to take
	A. I am Caroline Sturgess, Dawn's mother. This		her in to see her as much as possible. They loved
19	is on behalf of the whole family and I am writing it for	19	spending quality time together. Dawn always greeted her
20	the purpose of the Inquiry.	20	in the same manner, on her knees with her arms out so
21	Dawn was the eldest of our four girls, a mother of	21	she could run into her arms.
22	three children herself. Now she would have been	22	The narrative that has beep set for Dawn on social
23	a grandmother, but she will never have the absolute joy	23	media and in the press was extremely distressing to
24	of meeting her first grandchild and doesn't get to watch	24	everyone who personally knew her. She was not a known
25	her grow.	25	drug user, as had initially been reported and then
	1		2
	1		2
	1		2
	1		2
4		1	
1	repeated. She was a very loved mother, daughter,	1	The day I heard she had fallen really ill was
2	repeated. She was a very loved mother, daughter, grand-daughter, sister, auntie, niece, cousin and	2	The day I heard she had fallen really ill was heartbreaking to hear. In my mind I thought she would
2	repeated. She was a very loved mother, daughter, grand-daughter, sister, auntie, niece, cousin and friend.	2	The day I heard she had fallen really ill was heartbreaking to hear. In my mind I thought she would push through it because there was nothing my mum
2 3 4	repeated. She was a very loved mother, daughter, grand-daughter, sister, auntie, niece, cousin and friend. I last spoke to my daughter on the evening before	2 3 4	The day I heard she had fallen really ill was heartbreaking to hear. In my mind I thought she would push through it because there was nothing my mum couldn't handle. The day I heard everyone was going to
2 3 4 5	repeated. She was a very loved mother, daughter, grand-daughter, sister, auntie, niece, cousin and friend. I last spoke to my daughter on the evening before the incident. We spoke at length about the excitement	2 3 4 5	The day I heard she had fallen really ill was heartbreaking to hear. In my mind I thought she would push through it because there was nothing my mum couldn't handle. The day I heard everyone was going to say their goodbyes when she was in intensive care was so
2 3 4 5 6	repeated. She was a very loved mother, daughter, grand-daughter, sister, auntie, niece, cousin and friend. I last spoke to my daughter on the evening before the incident. We spoke at length about the excitement she felt at the prospect of finally leaving the hostel	2 3 4 5 6	The day I heard she had fallen really ill was heartbreaking to hear. In my mind I thought she would push through it because there was nothing my mum couldn't handle. The day I heard everyone was going to say their goodbyes when she was in intensive care was so upsetting. Shortly after she passed away. One thing
2 3 4 5 6 7	repeated. She was a very loved mother, daughter, grand-daughter, sister, auntie, niece, cousin and friend. I last spoke to my daughter on the evening before the incident. We spoke at length about the excitement she felt at the prospect of finally leaving the hostel and living independently once more.	2 3 4 5 6 7	The day I heard she had fallen really ill was heartbreaking to hear. In my mind I thought she would push through it because there was nothing my mum couldn't handle. The day I heard everyone was going to say their goodbyes when she was in intensive care was so upsetting. Shortly after she passed away. One thing I will never forget is due to my age I never saw her or
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2 3 4 5 6 7 8 9 10 11 12 13 14 15 16 17 18 19	repeated. She was a very loved mother, daughter, grand-daughter, sister, auntie, niece, cousin and friend. I last spoke to my daughter on the evening before the incident. We spoke at length about the excitement she felt at the prospect of finally leaving the hostel and living independently once more. The final part of our conversation that night was discussing taking Dawn's daughter to her the following day so they could spend some time together. She was to ring me that morning with a confirmed time for me to drop her off. It was pure chance that Dawn had sprayed herself with the Novichok before her daughter arrived. Dawn's death was a tragedy to us all, but the fact that her daughter was not killed as well is solace that we often revisit. We understand that the perfume bottle contained enough Novichok to kill thousands of people. Again,	2 3 4 5 6 7 8 9 10 11 12 13 14 15 16 17 18	The day I heard she had fallen really ill was heartbreaking to hear. In my mind I thought she would push through it because there was nothing my mum couldn't handle. The day I heard everyone was going to say their goodbyes when she was in intensive care was so upsetting. Shortly after she passed away. One thing I will never forget is due to my age I never saw her or got to say goodbye." LORD HUGHES: Mrs Sturgess, thank you very much. Not easy. I will rise for five minutes just to allow people to rearrange themselves in court. (10.04 am) (Short Break) (10.09 am) LORD HUGHES: Ms Whitelaw. MS WHITELAW: Good morning, sir. Good morning Deputy Chief Constable. My name is Francesca Whitelaw and I ask questions on behalf of the Inquiry. Could you give us your full name, please?

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Ms Whitelaw?

The next section is just a quote from Dawn's

"Me and my mum had a bond that I will never forget.

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daughter:

MS WHITELAW: No, thank you.

1	DEPUTY CHIEF CONSTABLE PAUL MILLS (sworn)	1	of 16 pages, is dated 11 October 2024. The reference
2	LORD HUGHES: Thank you, Mr Mills. Stand or sit	2	for the Inquiry is INQ006091 and, sir, it is tab 6 in
3	according to comfort.	3	your witness bundle.
4	Questioned by MS WHITELAW	4	LORD HUGHES: Tab 6 or tab 7?
5	MS WHITELAW: Thank you. You have made three	5	MS WHITELAW: That one should be tab 6 and there's
6	witness statements for the Inquiry. You should have	6	a third witness statement in tab 7.
7	a copy of those witness statements in front of you.	7	LORD HUGHES: Yes, that's fine, although 7 seems to
8	A. I have, thank you.	8	bear the date 11 October. Perhaps they both do?
9	Q. Thank you very much for making those witness	9	MS WHITELAW: It does indeed. They both are dated
10	statements and for attending today to give evidence.	10	11 October.
11	Could we just look at those witness statements in	11	Could you just confirm that that statement is true
12	turn. Firstly, your core witness statement, extending	12	to the best of your knowledge and belief?
13	to some 235 pages, is dated 13 October 2024. Sir, it is	13	A. I can just say the copy I have in front of me
14	tab 5 in your witness bundle.	14	isn't signed, but I can confirm that I have signed that
15	LORD HUGHES: I have it. Thank you.	15	statement.
16	MS WHITELAW: For the transcript, the reference is	16	Q. And that the contents are true?
17	INQ006090.	17	A. Yes, and the contents are true.
18	On page 235, the last page, is there a signature?	18	Q. Finally, given the length of your core
19	A. I will just turn to that. Yes, there is.	19	statement, you have prepared an overview summary
20	Q. And is that your signature?	20	statement of some 44 pages which is at tab 7, sir, again
21	A. Yes, it is.	21	dated 11 October and the Inquiry reference is INQ006117.
22	Q. Are the contents of that statement true to the	22	Is there a signature on that one on page 44?
23	best of your knowledge and belief?	23	A. Yes, there is.
24	A. Yes, they are.	24	Q. Is that your signature?
25	Q. The next statement, a supplementary statement	25	A. Yes, it is.
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1	Q. Can you confirm that the contents are true to	1	A. Yes, that's correct.
2	the best of your knowledge and belief?	2	Q. When did you transfer to Wiltshire Police?
3	A. I can confirm that.	3	A. I transferred to Wiltshire Police in 2007 from
4	Q. Thank you very much. Deputy Chief Constable,	4	Northamptonshire Police.
5	this morning you are giving introductory evidence about	5	Q. Moving to your role at the time of the
6	your role in Wiltshire Police and their involvement in	6	Salisbury and Amesbury poisonings, at the time of the
7	the events of 2018 which is going to be drawn primarily	7	poisoning of Sergei and Yulia Skripal on 4 March 2018,
8	from your summary statement, but you are due to return	8	were you an Assistant Chief Constable?
9	to give evidence later in the week to give more detailed	9	A. That's correct.
10	factual evidence about Wiltshire Police's response to	10	Q. And had you been in that role since
11	the poisoning of Dawn Sturgess and Charlie Rowley.	11	September 2014?
12	Sir, given this, with your permission, the Inquiry	12	A. That's correct.
13	intends to publish the supplementary statement of DCC	13	Q. I think, as it happens, the day after the
14	Mills after his evidence on Thursday.	14	Skripal poisonings on 5 March you were promoted to
15	LORD HUGHES: Yes, I'm sure that's helpful.	15	temporary Deputy Chief Constable?
16	MS WHITELAW: Thank you.	16	A. Yes. That was a planned promotion

To begin, could you tell us your current role,

please?

- Yes, I'm currently one of two Deputy Chief Constables with Wiltshire Police.
- Are you based at Police Headquarters in Devizes?
 - A. Yes, I am.

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24 Q. You have been a police officer for 29 years; 25 is that correct?

- notwithstanding these events.
- Q. So was that also the rank you held at the time 18 19 of Dawn Sturgess' poisoning?
 - A. Yes, it was.

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- Q. And that promotion was made substantive 21 22 in September 2018?
 - A. Yes, it was.
 - Q. Now, for both the Salisbury and Amesbury poisonings -- and it is relevant to deal with both as

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1	your roles overlapped could you confirm for me that
2	you held the following roles? So first of all, on
3	4 March 2018, the date of the Skripal poisonings, were
4	you the on-call Chief Officer?
5	A. Yes, I was.
6	Q. Does that mean what it says, the most senior
7	officer who is on call at the time?
8	A. That is correct.
9	LORD HUGHES: Chief Officers being presumably the
10	Chief Constable, you, the deputy and the assistants?
11	A. Yes, sir. At that point in time, sir, we had
12	a Chief Constable, we didn't actually have a deputy, so
13	it was two Assistant Chief Constables and we worked on
14	a rota.
15	LORD HUGHES: Yes, thank you very much.
16	MS WHITELAW: So what is the Chief Officer's role

in those circumstances?

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A. So it is an on-call role. Below it, you have a superintendent who in essence is the Silver Commander for the force 24/7 during any given period, and the role of the Chief Officer really is around what I would call critical incidents, incidents which may have a significant impact upon the force and indeed upon those who we provide a service to. So it's an

A. It's a little bit further than that, the Act creates an obligation to make su appropriate planning in place around potential incidences, and then there's a response eler well. So in relation to the SCG, if I may that is the response element of it and SC what's called TCGs, which are is the Tactical Coordinating Group, they are put in place if an incident

does occur to make sure there's an appropriate response. LORD HUGHES: Yes, and all this is a system which has been thought out in advance and is applied when something happens; is that it?

A. That's right, sir, and it comes from the learning of other events.

LORD HUGHES: Right.

MS WHITELAW: So the SCG is a multi-agency body --

A. Yes.

Q. -- for coordinating the local joint response to an emergency at local strategic level; is that correct?

A. Yes, and I think the key word there is the emergency element of it. So it's normally at a point where a major incident has been declared and then there's different levels of partners in it, there's category 1 partners and category 2 partners, which would

Superintendent in the event of such an incident happening, at which point in time you would take on the role of what's called a Gold Commander to oversee the policing response to such an incident.

Q. So secondly, in terms of your roles over this period, between 5 March and 23 March, so the period of the immediate response to the Skripal poisonings, did you chair the Wiltshire and Swindon Local Resilience Forum Strategic Coordination Group?

A. Yes, I did.

Q. We will abbreviate that, if we may, to SCG? **LORD HUGHES:** That's a bit of a mouth full, Ms Whitelaw. Give it to me again.

MS WHITELAW: That is the Wiltshire and Swindon Local Resilience Forum Strategic Coordination Group and if I may, sir, I'm going to break that down a little bit. To start with, the Local Resilience Forum, is that a process for bringing together responders within a police force area under the Civil Contingencies Act 2004 so they cooperate and fulfil various roles and responsibilities in response to an incident?

A. Yes, it is. That is the framework for civil protection in a given police force area working with

LORD HUGHES: So it's an incident specific --

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include Wiltshire Police but also Counter Terrorism	
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A. Yes, sorry. Yes, yes.

say "yes" so that we have it on the transcript?

Q. Department for Environment, Food and Rural Affairs and potentially military representatives as well. Those sorts of partner bodies?

A. It would. I think it's important to give that context that some of those bodies are national bodies that wouldn't normally be involved in a local response, but due to the nature of what we were dealing with , they came alongside what I would call the normal category 1 responders.

Q. So representatives attending the meetings?

A. Yes, that's right.

Q. You mentioned sitting beneath that SCG was a Tactical Coordinating Group to deliver tactical responses. So is that also multi-agency?

A. Yes, it is, and just to briefly expand on that. So the SCG sets the strategy for the overall

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escalation role. You are contacted by the

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23 24 25 response and then the TCG is responsible for putting in place a tactical plan to actually deliver the strategy.

Q. Could we just go to INQ005141 on the screen, please.

This is a witness statement made in December 2019 by a witness we're going to hear from later, but if I could just go to page 3, please, if you could look at that top paragraph there, which deals with the SCG, and in particular I just want to draw your attention five lines down:

"The SCG was responsible for steps taken to protect the public outside the national security investigation." Is that something with which you agree?

A. Yes, I do agree with that. I think it was very much a partnership. We are intelligence led by the investigation and what's going on in the investigation, but absolutely the responsibility, both at a local level and at national level with national partners, was to oversee that public health response element.

Q. So in terms of the interaction between your role as the chair of the SCG and other policing roles, is it right that Wiltshire Police initially and then Counter Terrorism Police, when they took over, were responsible for the evidential investigation, whereas the SCG was responsible for consequence management?

A. Yes, that is correct, in both incidences Wiltshire Police initially responded, initially undertook the investigation and then there was a handover to Counter Terrorism Policing who then took on the investigation thereafter.

Q. We will come back to that, but you define "consequence management" in your summary witness statement and I'm looking at page 3, paragraph 10(b),

"... the steps taken to prevent the impact of any incident escalating."

Can you just give us some examples of what that would be in practice?

A. Yes. Probably the best example I could give with this that became very apparent to me early on with this, you had two investigations ongoing: you had the investigation into who had actually committed this act, but from an SCG perspective, you had an investigation into public health and what I said at the time was we had to establish who touched what, when, where and what was the public health risk as a result of that. So putting again that into context, as we heard yesterday. with the Skripals, we know that they were poisoned at their home address and came into Salisbury and went to different locations. A real big part of the SCG's work

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was to understand the timeline of where they had been, had they transferred any of the Novichok and, if so, what was the public health risk.

Q. Thank you. So we have spoken about your first two roles.

Thirdly, did you undertake the same role, that's the SCG chair, between 3 July 2018 and 5 September 2018, that is the period of response to the poisonings of Dawn Sturgess and Charlie Rowley?

A. Yes, I did.

Q. In both the Salisbury and Amesbury investigations, were the dates at which you ceased your role as Chair of the SCG when leadership of the SCG was handed over from Wiltshire Police to Wiltshire Council for the recovery phase of the operation?

A. Yes, that is correct. I would just say in relation to that wording, Madam, that at the point the SCG stands down from a response perspective, it does actually stand down. There's a process whereby you go over to recovery. At that point in time, the SCG is no longer in existence, there are different structures for the recovery.

Q. We may mention one of those in a minute. In fact, I will come to it now. Fourth, in the time between the Salisbury and Amesbury poisonings, so that's

10 April and 10 May, I think you were also Chair of a Remediation Strategic Coordinating Group. Is that the structure -- one of the structures that you were talking about that would come after the SCG?

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A. Yes, and if I may, just to give some context, what would normally happen in an emergency response is there is a definable position where the emergency response has come to an end. With this, due to the complexity of it, we had to put in place a tailored handover certificate. So there's normally a handover from the Chair of the Strategic Coordination Group to the local company, a gentleman called Alistair Cunningham, who would then take that on and their responsibility is for remediation, in this case contextually very much around the scenes that we had, but also for regeneration as well in terms of the impact. This has clearly had an impact on Salisbury and then latterly Amesbury. That was their role.

The slight difference here in terms of me coming back into play a role was a particular strand of the recovery strategy was around remediation of those sites. It was a highly technical exercise which was being led by Wiltshire Council and DEFRA, but they needed the help and the assistance of the emergency services and other partners, so I agreed to undertake that role as you have

described.

Q. So far we have talked about local structures, but a fifth role I think you undertook is did you co-chair the National Health Emergency Response Cell?

A. Yes, I did.

Q. Can you briefly just explain what that body is and how and when it was established by reference, if you need to, to your witness statement?

A. Yes, thank you. So in normal circumstances again what you would have at a local level -- sorry for all the abbreviations -- is something called a STAC which is a Scientific Technical Advice Cell which I set up. However, due to the complexity of the science relative to the attack, it was agreed by government that we needed to put in place the Health Emergency Response Cell. So it was led by the Government, chaired by the Home Office with me locally as the co-chair and its role really was to be the bridge between the local scientific advice into something which sat above it, which is called SAGE. So that's the Scientific Advisory Group for Emergencies, so in essence they are giving the advice to myself at a local level.

LORD HUGHES: So it operates underneath SAGE which many people may have heard about?

A. Yes, and it was a new entity, sir. Just to

given to the SCG response to the poisoning of the Skripals?

A. That was Operation Fairline.

Q. What was the name given to the response to the poisonings of Dawn Sturgess and Charlie Rowley?

A. That was Operation Fortis.

Q. Now, these names are distinct, aren't they, from the Counter Terrorism Police operation names that we have heard and will hear more about: Wedana, Caterva and Read?

A. That's correct.

Q. I would like to just next cover the status of Operation Fairline. So, to recap, that's the response to the Skripals at the time Operation Fortis came into being, and for your reference, to orient yourself, I'm looking at paragraph 33 of your summary statement.

A. Thank you. As has been detailed, on 23 March the Strategic Coordination Group had been stood down. Again as discussed, remediation activity and recovery activity was ongoing led by Wiltshire Council. The investigation in relation to the attack on the Skripals and Sergeant Bailey was still ongoing at that point in time. Also as an organisation, both as Wiltshire Police but also as part of the Strategic Coordination Group and Local Resilience Forum, we had undertaken a learning

try and, I guess, bridge the local to the national.

LORD HUGHES: Right, thank you.

MS WHITELAW: So in addition to those five specific roles that I have mentioned, did you also represent Wiltshire Police at various local, regional and national meetings?

A. I did, yes.

Q. You have just mentioned one of the national bodies that will be a familiar name to many of us, SAGE. Was your experience that at least part of the role of SAGE in the Salisbury and Amesbury poisonings, together with Public Health England, was to provide scientific and public health advice?

A. Yes, it was.

Q. One of the other national bodies we may hear about and with which the public will be familiar is COBRA. Does COBRA facilitate fast-time briefing of senior ministers and officials?

A. Yes, it does.

Q. You mentioned, I think, attending some of those meetings?

A. I did, yes.

Q. Next, if I could ask you, please, about Wiltshire Police's names for the operations for the Salisbury and Amesbury poisonings. What was the name

exercise which had been conducted by the College of Policing which had run from 25 June -- 25 June to 29 June.

Q. Can we just ask you on that point, the College of Policing is the national professional body for the Police Service in England and Wales; is that right?

A. Yes, that's correct.

Q. You said that there was a debrief learning process. I think that was due to report on the Skripal poisoning response, Operation Fairline, but then Operation Fortis came into being. So is it right that, in fact, that the two were amalgamated so that they actually -- in fact, they didn't report until later October?

A. Yes, that is correct. So we had undertaken the sessions during that week that I have described to elicit the learning, led by the College of Policing, who had undertaken a number of reviews into big incidences and had been selected by the Local Resilience Forum. But due to then the immediacy of the Fortis Operation we didn't have that learning written down in terms of the recommendations. So ultimately post Operation Fortis we ran another learning exercise with the College of Policing which was undertaken in the September and the report from that was received on 24 October 2018.

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LORD HUGHES: So the first College of Policing's examination of what had happened and debrief -- what you described as a debrief -- was due to report just about at the time that the second incident took place; is that right?

A. So just to give that context, sir, so it had actually taken place the week directly before. It had finished on the Friday and then on the 30th -- so it finished on the 29th, so on the 30th you then had incident number two.

LORD HUGHES: So you did it -- you paused -- have I got this right? You paused and undertook to add in the new information and the new events?

A. Yes, and it became a combined report in the end, sir.

LORD HUGHES: Okay, got it.

A. Thank you.

MS WHITELAW: So if I can summarise it in this way: at the time that Operation Fortis came into being, a number of actions were still ongoing within Operation Fairline and also you have mentioned the investigation, the Counter Terrorism Police investigation into the Skripal poisoning was still ongoing.

- A. Yes, it was, yes.
- Importantly, the item or items used to deliver

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and the Ambulance Service, and is there to provide advice and guidance. So that's the national element.

From a local level, yes, I absolutely reflect that we didn't put anything further out. Clearly police officers are trained in relation to generic responses, but I do believe in hindsight it would have been sensible just to have put some advice and guidance out, just confirming that which was already there.

Q. Thank you. We're going to come back to this in more detail when we look at the Wiltshire Police response to Dawn Sturgess' poisoning later in the week.

We're also going to hear much more evidence about public health later in the Inquiry, but one point for now, please. In your summary witness statement, for your reference at paragraph 185, you refer to a statement made by Jenny Harries, the then Deputy Medical Director of PHE, on 23 March 2018, the day Operation Fairline was stood down, which said:

"The risk to the general public from this incident remains low and this has not changed. The public safety is our number one priority and we have adopted a precautionary approach to those who were in the pub or restaurant within the specified timeframe." (as read)

Was that the last public health related message issued during the life cycle of the Operation Fairline

the poison in the Skripal poisoning had not been located at the time of --

- A. No, they hadn't.
- Q. -- Dawn Sturgess' poisoning. Indeed, you didn't know in June/July 2018 whether there was a vessel or container that had been discarded still in or around Salisbury or in Wiltshire or in the country?
 - A. We did not know.
- Q. Given that, do you agree that in those circumstances Wiltshire police officers ought to have been advised to be particularly alert to any signs of nerve agent poisoning from March 2018 onwards?

A. I can give that some context, if I can, Madam. So what had been formulated by the national CBRN centre was advice which had gone out to what are called CT commanders and CT tactical advisors. That had been put in place in March, post the Skripal attack, and gave an overview. Said that it was an isolated incident, was the intelligence, and there wasn't believed to be a further risk. However, did give some information in relation to signs and symptoms of Novichok and reaffirmed what our standing protocol was around what a CBRN response would look like and also gave information around contacting the national CBRN centre which sits across the fire service, the Police Service

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SCG as far as you know?

- A. Yes, it was, yes.
- Q. Appreciating what we have previously acknowledged, that you didn't know at this time about any item or items used to deliver the poison and whether any was discarded, as far as you were aware was there any precautionary advice to the public at this time not to pick up any unusual items or items that didn't belong to them? That is before June 2018.
- A. No, and if I may just give some context, so in relation to the development of the advice which is contained within my statement, early on it was agreed that Public Health England nationally would develop that advice and clearly that would be informed by intelligence, but in relation to my role locally, there was no advice which was given to us to actually then put out. We did have a media cell in place, but we didn't get any advice to put out as you have described. What ultimately became the mantra "If you didn't drop it, don't pick it up".
- Q. You said you didn't locally, but also just to clarify, I think you said "no" at the beginning of your answer, but were you aware of any national advice not to pick up objects before 30 June?
 - A. No, I was not.

1	Q. If I can move now to address the respective	1	A. Yes, yes.
2	roles of each of the policing bodies in these	2	MS WHITELAW: Once Counter Terrorism Policing took
3	investigations. Starting first of all with Wiltshire	3	over, did Wiltshire Police become responsible for
4	Police, your force, the local police force which	4	consequence management which we have discussed,
5	initially responded to and investigated both incidents	5	operating through the SCG?
6	because they occurred in your force area; is that a good	6	A. Yes, that is correct in both incidences.
7	summary?	7	Q. The second policing body we're going to hear
8	A. Yes, it is, yes.	8	more detail about from the next witness, but that's
9	Q. There came a time, didn't there and I think	9	Counter Terrorism Policing. Is your understanding that
10	in the case of Dawn Sturgess it was on 4 July where	10	Counter Terrorism Policing is a collaboration of UK
11	responsibility for the criminal investigation was passed	11	police forces working with the intelligence community to
12	to Counter Terrorism Policing?	12	protect the public and national security?
13	A. Yes, that is correct.	13	A. That is correct.
14	Q. As far as you were aware, was the reason	14	Q. I think the Chief Constable of Thames Valley
15	the timing for that when DSTL had indicated that tests	15	Police is responsible for Counter Terrorism Policing
16	on Dawn Sturgess and Charlie Rowley were indicating that	16	South-East?
17	they had been poisoned with Novichok?	17	A. Yes.
18	 A. Yes, that's right and that's the point where 	18	Q. In 2018 was that known as the South-East
19	I	19	Counter Terrorism Unit?
20	LORD HUGHES: The date again, please.	20	A. Yes, it was.
21	MS WHITELAW: 4 July.	21	Q. That was the regional branch of Counter
22	A. Yes, 4 July. That's the date where the second	22	Terrorism Policing at the time, was it?
23	major incident was declared, sir.	23	A. It was and, if it's helpful, I can give some
24	LORD HUGHES: Thank you. That was because by then	24	context. As you say, it's a regional structure and at
25	the source of her illness had been confirmed?	25	that point in time across England and Wales what had
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happened, there had been a journey from local Special Branches that were actually hosted under Chief Constables locally in their own forces to a mixture of what's called counter terrorism units that had the ability to investigate and also consider intelligence. Then you had what's called CTIUs, which is Counter Terrorism Intelligence Units and that's what we had in the south west of England, where their role is purely in relation to intelligence and they don't have an investigative capability, hence why we were reliant upon the South-East.

Q. I'm going to take that a bit more slowly, if I may, because it will be new to some people.

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Q. So we talked about the south east, but of course you are in the south west, so there was also a South-West Counter Terrorism Unit at the time?

A. So there was a South-West Counter Terrorism Intelligence Unit.

Q. Thank you.

A. And the important differentiation is it doesn't have an investigative arm of it at that point in time.

But South-East did? Q.

Α. Yes.

Q. Which is why we may see involvement of South-East Counter Terrorism Policing coming in?

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The Metropolitan Police Service, SO15, is the National Counter Terrorism Command base in London?

A. Yes.

Q. We're going to come back to more detail, as I say, about Counter Terrorism Policing from the next witness, but you -- the third policing body you mentioned, which I just want to ask you briefly about, was Wiltshire Police Special Branch, so going back in time, did that exist in 2010 onwards?

A. So I would say it existed before that, but certainly in terms of the material times for the Public Inquiry, in 2010 that was a stand-alone unit, which was called Special Branch in Wiltshire Police that came under the direction and control of the Chief Constable of Wiltshire Police.

Q. So a stand-alone --

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Q. -- under Wiltshire Police, dealing with counter terrorism matters?

A. Yes, that's right.

Q. Then when did that change from being a stand-alone Wiltshire Police Special Branch?

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A. You will forgive me, this is quite complex. We're talking about a decade where we're going from localisation, to regionalisation, to ultimately nationalisation. From a Wiltshire perspective, in 2011 we entered into a collaborative agreement with Avon and Somerset Police whereby Special Branch was actually delivered then across the two forces and that was the early inception of the South-West Counter Terrorism Intelligence Unit.

LORD HUGHES: So it grew, did it, into the South West Counter Terrorism Unit?

A. Yes, it did, sir. If I may just briefly continue to help you. Then in 2013 what happened is that in addition to the two forces I have described, Devon and Cornwall and Dorset Police also formed part of that, so we now, by that point, have a South-West CTIU, if I can use that terminology, that consists of four of the five forces in the south west policing area.

MS WHITELAW: So that was 2013 that it began to expand?

A. Yes.

Q. So when we see references to Wiltshire Police Special Branch in 2018, was that -- was there still the counter -- the stand-alone at all or is that the vernacular used for the now more -- the collaboration

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do some further research on if required.

My understanding is, certainly in 2010, we had a stand-alone system which was called the National Special Branch Intelligence System. You will forgive me, due to the passage of time it has been difficult to work out exactly what systems were in place once we then go into a regional collaboration in 2011. We are trying to do some work in the background to further assist the Inquiry with that.

Q. Thank you. Perhaps we can come back to that then.

So returning to the various policing bodies that were involved in the Salisbury and Amesbury investigations, is it right that, as is usual for significant resource intensive incidents, other police forces around the country provided mutual aid officers to assist?

A. That is correct.

Q. Particularly because I think that Wiltshire is one of the smallest forces in the country; is that right?

A. Yes, we're the third smallest force in the country and very early on in both incidences we put in place what is called, as you referred to, mutual aid

with other forces?

A. I have to be careful here, Madam, in relation to my knowledge of this because, as I say, you had an element of regional and national also going on. My understanding -- and I underline "understanding" here -is that we still in a collaborative arrangement had a local Special Branch. Often we describe it as hub and spoke. So you have the hub in the centre, but then the spoke in this example is Wiltshire Police actually having a Special Branch within this collaborative arrangement. Then again my understanding is the South-West CTIU had additional capabilities, such as the wider assessment of information intelligence and also then the link into the security services which was facilitated through them.

Probably the final bit, if I may, was in terms of the on-call facility which is material to the Public Inquiry, that was provided by the South-West CTIU.

- **Q.** So we will come to the factual specifics later, but in general terms, if Wiltshire Police want some information from the South-West CTIU, do they have access to that information directly to their records, or would they have to contact the CTIU to ask them for that information?
 - A. Again, it's just something we can go away and

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we're able to bring other officers in to work alongside

LORD HUGHES: So you are calling in officers -additional officers from other forces?

A. That's correct, sir. In addition to what we have described around the counter terrorism investigation, which was very much around supporting us with the multiple scenes that we had that we needed to guard.

LORD HUGHES: Yes.

Wiltshire officers.

MS WHITELAW: Just to mention one further policing name that we have already heard something of and will hear more of, that's Operation Verbasco and the name being given to the joint police operation between CT PSE and the Metropolitan Police SO15 that was set up specifically for the inquest Inquiry. Is it right that Wiltshire Police is not part of Operation Verbasco, but it has worked with it to assist the Inquiry?

A. It is, that's right.

Q. Thank you. I want to move now just to explaining very briefly the stage at which you and Wiltshire Police became aware and involved in the poisoning of Dawn Sturgess. So Dawn was taken ill on the morning of 30 June 2018, as we know, but is it correct that Wiltshire Police wasn't informed or aware

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which means, through a national coordination approach,

LORD HUGHES: It has come via the Fire Service and of this until the evening? 1 2 2 A. That is correct. it's nearly 7 pm in the evening? 3 3 Q. By reference to paragraph 37 of your summary A. Yes. 4 4 statement, could you just tell us when and how Wiltshire Q. Is this notification to you that something was 5 5 Police became aware of the incident? happening to Dawn Sturgess in the morning or to Charlie 6 A. Yes. High level, Madam, at 18:58 hours we 6 Rowley in the afternoon, or both? 7 7 received a call into our control room, which is called **A.** At this point in time, sir, it's purely 8 8 the communications centre, from the Fire Service. telling us about a HAZMAT potential incident. 9 Again, to give context, the Fire Service in Wiltshire is 9 LORD HUGHES: Simply at that address? 10 the Dorset and Wiltshire Fire and Rescue Service that 10 A. Yes. There's further calls that happen 11 provides a service across two forces. 11 quickly after in the sequence where we had become 12 12 We were told at that point in time by their control aware --**MS WHITELAW:** You will see on the screen it says: 13 room that there was a potential HAZMAT incident. HAZMAT 13 14 basically refers to hazardous material. That the 14 "A female in respiratory arrest, we've got a second 15 15 patient unable to breathe and unresponsive and a third Ambulance Service was attending at 9 Muggleton Road in 16 16 Amesbury and it was confirmed within this call that at patient also displaying symptoms." 17 that point this was for information purposes only. 17 Is what's said in the call. Further down, you will 18 Q. Thank you. If we could pause there for 18 see 9 Muggleton Road. 19 a moment. That was the address of Charlie Rowley, 9 19 LORD HUGHES: Yes. 20 Muggleton Road. Could we have up on screen, please, 20 MS WHITELAW: We have gone on "It might be 21 INQ005033. This should be a transcript of the call you 21 a possible HAZMAT" and then if we can go down to the 22 have just mentioned. You will see "HAZMAT" in big 22 bottom: 23 23 letters there. "So ambulance are on scene? 24 A. Yes. 24 "Well, they've passed it to us, but I don't know if 25 25 they are actually on scene, let me have a look ..." Q. Judge? 33 34 Then what the ambulance said and can we go over the 1 2 2 page, thank you. Three casualties basically suffering 3 respiratory problems: 3 "Ambulance have no clue what's caused the symptoms, 4 4 5 so we're going on worst case scenario really. 5 6 6 "Do you need police attendance? 7 7 "It's just an inform for us at the moment, just so 8 that you're aware, but obviously if we find out any 8 just to orientate with the page. 9 9

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more ..."

So that was the call --

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Q. -- that you described to the police call handler. Thank you, if you go could on to the next point of information that you received, which I think is 19:02.

A. Yes, it was. So at that point in time, again we receive a call into the communications centre, which is from the Ambulance Service, so that's South-West Ambulance Service, and at this point they are querying whether or not Wiltshire Police are aware of what they describe as a special job.

Q. If you could pause there for a moment. Could we have on screen, please INQ005034 and this should be that, similarly a transcript. If you want to look at that and just explain what that call said.

- A. Yes, so high level in relation to this, further to use of the term "Special job", during the call the Ambulance Service informed us that they had attended an incident at the same property earlier that day, described symptoms of that individual as respiratory arrest and severe breathing problems.
- Q. That's two-thirds of the way down the page
- A. They then updated us that the individual had been taken to Salisbury District Hospital and they had now returned back to the property and were dealing with what was stated to be two further patients at that point in time and they give an overview of symptoms to be excessive drooling, sweating and stating that certainly one of the males was unresponsive and making really weird noises.
- **Q.** Can we just go over the page on that. Thank you.
- **A.** Then ultimately the Ambulance Service states that there is a significant response for the Ambulance Service and the Fire Service.
- **Q.** At the top of that page, we've got breathing problems, "Completely incoherent", that was the symptoms being described. At that point, we had the first patient that went into respiratory arrest and they

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1	thought she had just had a fit. Then talking about the
2	first patient, Dawn Sturgess, being in hospital, and
3	then further down:
4	"She got taken in to Salisbury district. But it's
5	just so you're aware of it, obviously I don't know the
6	full details at the moment. I just thought you might
7	want to know there's going to be significant response
8	from ourselves and Fire Service as well."
9	So this is at 19:02.
10	A. Yes.
11	LORD HUGHES: Forgive me if I'm slow to catch up .
12	That's only four minutes after you had a rather similar
13	notification call from the Fire Service.
14	A. That's correct, sir.
15	LORD HUGHES: Both of them are about Muggleton
16	Road, both of them refer both to a patient earlier

iggleton arlier in the day, apparently a female patient earlier in the day, and to further patient or patients in the evening.

A. That's correct, sir.

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LORD HUGHES: Right.

MS WHITELAW: Thank you. Can we take that down then, please.

I think there was a third call at 19:09 from the Fire Service; is that right --

Yes, that's correct.

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Q. -- according to your statement asking Wiltshire Police for their estimated time of arrival. In between these calls was a decision made by the Force Incident Manager, Inspector Noble (?), that Police should attend and officers were dispatched?

A. Yes, that is correct.

Q. If we could go to INQ004989.

That, you will see, is the police log; if you could confirm?

A. That is correct.

On the second page, we see at 19:12 "Resource dispatched" and arrived at scene at 19:19 on the 30th. Does that indicate the time at which police officers were attending --

A. Yes, that is correct.

Q. -- 9 Muggleton Road. I'm going to leave what happened next there to be picked up both by you in your further evidence this week and by the evidence of the first responder, sir, that we're going to hear from later.

LORD HUGHES: All right.

MS WHITELAW: But what I do want to just confirm with you is the point at which you yourself became involved. By reference to paragraph 81 of your statement, if you need to, please could you tell us how

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became	

If I can just take a moment.

Of course.

In relation to the Muggleton Road incident, so contextually the incident occurred on the Saturday, we now go forward to Monday, 2 July, at 16:38 hours. I wasn't the on-call Chief Officer at that point in time, but I was in my role as the Deputy Chief Constable. I was contacted by the on-call Superintendent, who was called Superintendent Burt, and he gave me -- would you like me to give a high level overview of what he told me?

Q. Yes, indeed.

A. He gave me an overview that an incident had occurred over the weekend, two people had been taken to Salisbury District Hospital and both remained seriously unwell. He indicated that initially the hypothesis was one that it had been a drugs overdose. However, that had developed to be a drugs overdose where there was potential pesticide poisoning within that, which is commonly referred to as a bad batch incident.

He then went on to indicate to me that there was wider public health messaging which had been put out by DS Martin, who the Inquiry will hear from later, and that was warning the public.

He also stated to me that as a precaution, because of the pesticide element, samples, which I believe were urine, had been sent to DSTL Porton Down for analysis and we awaited the results of those and then he gave me a high level overview that he had also been in contact with Superintendent Minty, who had been the Chair of the TCG for Operation Fairline, the Skripal incident, who was a CBRN Commander and CBRN advice had been sought and he had also spoken to Mr Bob Young, who was basically the Major Incident Manager for Wiltshire Police at that

At that point, I was aware this was precautionary and we were awaiting the results, and at the conclusion of the conversation I asked to be updated if there was any discernible change in the circumstances described.

Q. You were being kept informed pending test results --

A. Yes.

Q. -- and you wanted to be kept updated?

Moving to paragraph 94, for your reference, of your statement, were you subsequently updated, or did you receive an update at around 7 o'clock on Tuesday,

23 3 July?

> A. Yes, I did.

> > Q. 7 o'clock in the evening, I should say, and

could you just tell us about that call?

A Yes I can So I was at ho

A. Yes, I can. So I was at home at that point in time and I had worked extensively during operation Fairline with DSTL and I was contacted by a gentleman called Tim from DSTL who had sat on the Strategic Coordination Group and had been my key advisor and he stated to me that the two patients, the drug -- the testing had come back and it indicated Novichok. He put that in a statistical context for me and stated that he was 75 per cent sure that they had been poisoned with Novichok and this was moving, further to a question from myself, to 1000 per cent clarity that that was indeed the case.

LORD HUGHES: Sorry, who had -- this was information -- 75 to 100 per cent certain Novichok involved, in which incident?

A. This is in the incident number 2, this is the Dawn Sturgess incident.

LORD HUGHES: Muggleton Road. Thank you.

MS WHITELAW: Sir, so this is the call on 3 July.

Was that the basis upon which you decided to stand up the SCG again?

A. Yes, it was immediate from that point in time what the public health risk was, so I made a number of calls to set up the Strategic Coordination Group meeting

which later sat that evening and that was the point in time where I declared a second major incident.

Q. That was the same multi-agency structure that had already been in place for the Skripal poisoning and been stood down. You created it again, did you?

A. I did. If I may just add a slight caveat to that. For incident number 1, it was clear, due to the public health related nature of this, that I needed some what I would call key partners around the table. For incident number 1, which was very much around shutting down scenes and assuring public safety, yes, Counter Terrorism Policing were round the table, public health partners, council, and then we expanded it when we got to day two to a wider meeting which was more mirroring what had been in place for --

Q. Going back to the first meeting in the evening, your paragraph 97, which bodies were represented at that meeting?

A. At that meeting you had Wiltshire Police, Counter Terrorism Policing were involved right from the very start, you had Wiltshire Council and you had public health partners, the hospital was there, and NHS England were there at that point in time, from memory.

Q. Which is PHE at the time?

A. Yes, public health, yes, which is --

- **Q.** Did Counter Terrorism Policing attend on the basis that they were still at the time investigating the Skripal poisoning?
- **A.** I guess, yes, but clearly there was new information here that, notwithstanding incident number 1, the likelihood was that it had been confirmed as Novichok, that they would have had primacy right from the very start.
- **Q.** You said you declared a major incident, so was that after that first meeting at 22:27?
- **A.** Yes, it was. We obtained a situational awareness of what had gone on over the last number of days. Obviously the confirmation that it was Novichok and at that point in time it was clear to me that a major incident needed to be declared.
- **Q.** Can you just explain for us what is meant by the declaration of a major incident?
- **A.** Yes. A major incident -- I can't give verbatim the definition, but contextually what it means --
- **Q.** Sorry, can I help you just by -- in your statement at paragraph 15 I think you summarise it, in case it helps you.
- **A.** Thank you. Yes, contextually what it means is there is a response required by one or more of the

emergency services under the major incident plans. Each of the emergency services has major incident plans. Again, for one or more of the emergency services, there's a requirement to put in place special arrangements to actually deal with the incident which is facing them.

- Q. Who can declare a major incident?
- **A.** Any one of the partners under the Local Resilience Forum structure which I described earlier can declare a major incident.
- **Q.** Could the ambulance or the Fire Service have declared a --
 - **A.** Absolutely, and indeed the hospital.
- **Q.** That was the Tuesday evening, 3 July. In the early hours of Wednesday, 4 July, were all the scenes of relevance to the movements of Dawn Sturgess and Charlie Rowley, as known at the time, which we will come on to hear about, secured and preserved by Wiltshire Police?
- **A.** Yes, for me that -- in addition to the treatment of Dawn and Charlie -- that was absolutely the number one priority. As I explained earlier, the potential movement of the Novichok in that period created a significant potential public health risk and we had to ensure all of those scenes were identified and locked down.

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- Q. Just to deal with the morning of 4 July 2018, I think you took part in a national call -- this is paragraph 102 of your statement for your reference.
- A. Thank you. Yes. Yes, I did. Very similar to the relationships that we had developed in Operation Fairline, the Chief Constable and I had a conversation with the executive of Counter Terrorism Policing, which was Assistant Commissioner Basu, and at that point in time it was confirmed that they would be leading the investigation into the poisoning of Charlie Rowley and Dawn Sturgess.
- Q. At 10.40 on 4 July 2018, you and the Chief Constable of Wiltshire Police had a conversation with Assistant Commissioner Neil Basu of the Counter Terrorism Police and that was when it was decided that Counter Terrorism Police would take over?
- A. Yes. Clearly they had attended the evening before, so there was a degree of collaborative working going on and a degree of handover at that point, but certainly at an executive level that was when that was confirmed and again we would undertake locally, through the SCG and the LRF, the consequence management role.
- Q. On that day, did you also attend a COBR officials call?
 - A. Yes, I did.

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like to address with you shortly now.

You say, at paragraph 31 of your statement, that: "Wiltshire Police had received intelligence reports relating to Dawn Sturgess' address and her association with Charlie Rowley and his drug taking behaviour.

However, there was no intelligence that Dawn Sturgess herself was a drug user." (as read)

You go on to say that you are aware that in certain Wiltshire Police documents Charlie Rowley and Dawn Sturgess are described as two known drug users. Is there something you would like to say about that?

A. Yes, absolutely there is. Important in terms of these documents, these are documents that were created post-incident. They weren't existing records prior to these incidences, but on two occasions there are documents which refer to them both collectively as known drug users. As has been detailed and I will go on to explain in my future evidence, that is correct in relation to Charlie Rowley, but is not correct in relation to Dawn Sturgess. There was indeed reasons to suspect that she may have become unwell due to her association with drugs, but notwithstanding that, there was no police intelligence that she was a drug user and in relation to that I would like to, on behalf of the Chief Constable and Wiltshire Police, apologise for that

A. I attended that call. During the course of the call, it was confirmed that Novichok, as was described the evening before, had caused Dawn and Charlie to become unwell. It was outlined that the mode

reference to paragraph 103 at that time?

Q. Could you just tell us what was confirmed by

and location of the delivery of the Novichok at that point was unknown. However, the lead hypothesis was that they somehow had picked it up and come into contact with discarded Novichok from the Skripal poisoning.

Q. We know that Dawn Sturgess very sadly died on 8 July 2018. Did Operation Fortis continue and the response work of the SCG continue until 5 September 2018 --

A. Yes, it did.

Q. -- when there was the handover to the recovery phase to Wiltshire Council; is that correct?

A. That is correct.

Q. On a final topic, Deputy Chief Constable -and I'm referring to paragraphs 31 and 32 of your summary statement -- later this week we will hear evidence, as I have said, from factual witnesses about Wiltshire Police's response to the poisonings of Dawn Sturgess and Charlie Rowley, but there is just one further point you deal with in your summary that I would

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internal error to the family. I can only try and understand the impact of that further to their loss.

Q. Thank you, Deputy Chief Constable. Those are the questions I propose to ask you at this stage by way of introduction to your role and that of Wiltshire Police and, as we said, you are due to give evidence later in the week. Thank you.

A. Thank you.

LORD HUGHES: Thank you very much.

Now, Mr Mills, I gather you are going to be coming back from time to time and your evidence has been, as it were, compartmentalised.

You are free to go, of course, and if between now and your return you need to confer with counsel about the remains of your evidence, then of course you are free to do so. What I don't want you doing is going over the ground that you have just covered.

A. Thank you, sir.

LORD HUGHES: Thank you very much.

MS WHITELAW: Sir, would it be a suitable time for a morning break?

LORD HUGHES: Yes. All right, Ms Whitelaw, 11.20, please.

24 (11.03 am)

(Short Break)

1	(11.20 am)	1	48 pages dated 2 October 2024.
2	MS WHITELAW: Good morning, Commander Murphy. As	2	Sir, it should be tab 11 in your bundle. There are
3	you know, my name is Francesca Whitelaw and I ask	3	a number of documents bearing Commander Murphy's name.
4	questions on behalf of the Inquiry.	4	Tab 11 should be the witness statement. For the
5	COMMANDER DOMINIC MURPHY (sworn)	5	transcript, the reference is INQ006056.
6	LORD HUGHES: Commander Murphy, either sit down or	6	On page 48, there should be a signature.
7	stand according to taste.	7	A. That's correct.
8	A. Thank you, sir.	8	Q. Is that your signature?
9	Questioned by MS WHITELAW	9	A. It is.
10	MS WHITELAW: Could you give us your full name,	10	Q. Are the contents of that witness statement
11	please?	11	true to the best of your knowledge and belief?
12	A. Yes, thank you. My name is Dominic Murphy and	12	A. They are, yes.
13	I'm the commander of SO15, the counter-terrorism command	13	Q. Thank you.
14	in the Met Police.	14	A. I would, if I might, sir, please express on
15	Q. Thank you very much for attending today to	15	behalf of Counter Terrorism Policing my deepest
16	give evidence.	16	condolences to the Sturgess family and of course to
17	LORD HUGHES: And that is?	17	Charlie Rowley. In addition to that, pay due respects
18	 A. SO15 is the counter-terrorism command of 	18	to Sergei and Yulia Skripal and Ollie Bell and Nick
19	London, sir. So CT policing in London, plus I have	19	Bailey, two police officers that were responding to that
20	a number of national responsibilities which I'm sure we	20	first incident and also suffered from poisoning.
21	will cover in due course.	21	Sir, if I might, also the people of Salisbury.
22	LORD HUGHES: Thank you.	22	I was here for many, many months during this incident
23	MS WHITELAW: Could you look at your witness	23	and I was, as were my team, incredibly impressed by the
24	statement which should be in front of you. This is your	24	resilience and compassion shown by the people of
25	open witness statement to the Inquiry extending to	25	Salisbury who were greatly affected by this incident.
	open manes statement to the inquity extending to		canocally into note growing amounts by and more
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1	So thank you for the chance to do that.	1	A. Yes, that's correct, in Hertfordshire.
2	LORD HUGHES: Thank you.	2	Q. In 2005, were you seconded to SO13 which was
3	MS WHITELAW: Commander Murphy, much with the	3	then the Metropolitan Police Antiterrorist Branch as
4	previous witness, this is an introductory evidence from	4	part of the response to the 7/7 bombings?
5	your point of view and you are due to return to the	5	A. Yes, I attended on the first day of 7/7 and
6	Inquiry a number of times to give evidence on different	6	then spent a considerable amount of time working with
7	tranches.	7	SO13 in response to that incident.
	A. Yes.	8	
8			•
9	Q. You have introduced to the Chair and the	9	A. Yes, I did.
10	Inquiry your role. How long have you held that role?	10	Q. Have you worked in counter terrorism roles
11	A. So I have been the Commander now for just	11	since then?
12	approaching two years.	12	A. Yes.
13	Q. You have set out your professional background	13	Q. I think your experience included responding to
14	in detail in your witness statement. I will be	14	and assisting in the management of evidence in the
15	referring to paragraphs 6 to 10 onwards for your	15	Litvinenko poisoning; is that correct?
16	reference. Did you join Hertfordshire Constabulary in	16	A. That's correct, yes.
17	1994?	17	 Q. Is it right that, as a result of your
18	A. I did, yes.	18	experiences with the Salisbury and Amesbury poisonings,
19	Q. You became a Detective Constable in 1999?	19	you subsequently qualified as a Chemical, Biological,
20	A. Yes.	20	Radiological and Nuclear we will hear the term
21	Q. Did that involve working in CID on a murder	21	CBRN Strategic Commander?
22	team and in a covert role?	22	A. Yes, that's correct.
23	A. Yes, it did.	23	Q. But I think you weren't qualified in that role
			at the time of the poisonings?
24	Q. Was that until you joined what was	24	at the time of the poisonings?

Special Branch in 2003?

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A. Yes, that's correct.

4	A. We did, yes.
5	Q. Have you held leadership positions in the
6	responses to nearly all of the terrorist attacks in
7	London over recent years?
8	A. Yes, that's correct. As a result of being on
9	SO15, I have been involved in terrorist attacks both in
10	the UK and overseas.
11	Q. You were awarded the Queen's Police Medal in
12	2020 for services to policing and counter terrorism?
13	A. Yes, that's correct.
14	Q. Before I move on to ask you about your role
15	and that of counter terrorism policings in the events of
16	2018, if I could deal with just a preliminary point,
17	please, and I would be grateful if you could confirm
18	these matters for me. As may be obvious to many, your
19	role leading SO15 Counter Terrorism Command is
20	a sensitive one?
21	A. Yes.
22	Q. In the course of the investigations that you
23	are going to address in your evidence and the course of
24	this Inquiry, you have had access to security sensitive
25	material?
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1	revealing material that the Chair has determined is
2	sensitive and subject to a restriction order?
3 4	A. Thank you, yes, that's correct.
	Q. I deal with this now, sir, so that everybody
5	understands the necessary approach in this case. LORD HUGHES: Yes.
6 7	
-	MS WHITELAW: With that introduction regarding documents, Commander Murphy, I'm going to ask you about
8	
9	the Verbasco police report, but could I start just by
10 11	asking you to confirm in your evidence what we have
12	heard in relation to Operation Verbasco, that it is
13	a joint SO15, Metropolitan Police and Counter Terrorism
13 14	Policing South-East operation that was set up for the inquest which was converted to a Public Inquiry.
15	A. Yes, it was, that's correct.
16	
17	Q. Is there anything you would like to add to what DCC Mills has said in relation to Operation
18	Verbasco?
19	A. No, the it's a fully joint team between
20	
21	South-East and London and it has worked, sir, to support the Public Inquiry and disclosed material to you from
22	a broad range of our operations and the information
	a broad range of our operations and the information

Q. But is it the case that Counter Terrorism

Police took advice from CBRN specialists throughout

those investigations?

A.	That's correct, I have.
Q.	We know that Dawn Sturgess' inquest was
converted	to a Public Inquiry precisely so that
sensitive	material, which might otherwise be excluded
for reasor	ns of public interest immunity, could be
considere	ed by the Chair and importantly open gist
capturing	the important and relevant detail that some
sensitive	documents may contain could be provided?
Α.	Yes, that's correct.
Q.	Is the relevance of this to your evidence
that, as y	ou set out in paragraph 14 of your witness
	t, some of the information included in your
	t represents an open gist of the contents of
0.0000	ocuments?
Α.	Yes, that's correct.
Q.	is the production should that that the should
	ces where you are not able to identify an
•	g document for your evidence?
	Yes.
Q.	
•	n for reasons of national security?
	Yes, that's correct as well.
	Or, equally, it may be that you will need to
	ne to check a particular matter to ensure that
you are p	roviding as full an answer as possible, without
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Police as Core Participants, have put as much material into the public domain as possible for the purposes of the Public Inquiry through the Verbasco police report?

A. Yes, it is, that's correct.

Q. If we could just go to INQ005820 on the screen, please. This is, I think, the front page of that report; is that right?

A. That's correct, yes.

Q. If we could just go to page 2, we will see the index there and page 3, please. Thank you.

Could you just give us the summary of what that document is?

A. Yes, thank you. So this is a report that seeks to explain the role of Counter Terrorism Policing, plus also the frontline response to all of the incidents that we are here to consider, sir, as part of this Public Inquiry. It deals with material that supports the response to those incidents and provides an update on all of the circumstances regarding both the Counter Terrorism investigation and what we learned from the original -- the initial response to each of those things.

- **Q.** It has extensive footnotes; is that right?
- A. It does, that's correct.
 - Q. That's the document supporting the matters you

Q. Is one of the ways in which Operation

Verbasco, so the Metropolitan Police and Thames Valley

available to us.

1	indicated?	1	dated October 2024?
2	A. Yes.	2	A. That's correct.
3	Q. I would like to confirm with you the process	3	Q. Sir, we will be referring to that document
4	that was undertaken to achieve it. First of all, was		throughout the course of the Inquiry.
5	the Inquiry team given full access to all documents held	5	LORD HUGHES: So this, in summary tell me if I'm
6	by Operation Verbasco?		wrong I may well be wrong, but from what you say, it
7	A. Yes, it was.	7	sounds, Mr Murphy, as if this is the distillation of the
8	Q. Secondly, did the Inquiry Legal Team then	8	outcome of the work done by Operation Verbasco. In
9	identify topics relevant to the Inquiry Terms of	9	other words, by the combination of Counter Terrorism
10	Reference and ask Verbasco to address those through the	10	Police South-East and the Metropolitan Police?
11	report?	11	A. Yes, sir, that's correct, and in close liaison
12	A. Yes, that's correct.	12	with the Inquest Legal Team, sir, to ensure that it
13	Q. Thirdly, did both Verbasco and separately the	13	answered the questions posed in the Terms of Reference
14	Inquiry Legal Team identify certain documents which	14	for the Inquiry.
15	should go into the report or be footnoted?	15	LORD HUGHES: Right. Thank you.
16	A. They did.	16	MS WHITELAW: Could I ask you now, then, what your
17	Q. Fourthly, did that include sensitive material	17	role was in March 2018?
18	which could nonetheless be gisted into the report?	18	A. Yes, in March 2018, I was a Detective Chief
19	Yes, they did, that's correct.	19	Inspector just about to be promoted to Detective
20	Q. Fifthly, did the report develop over the	20	Superintendent and to take over the command of an
21	preparatory stages of the Inquiry going through several	21	investigation team within Counter Terrorism Policing.
22	iterations?	22	Q . We will come to the detail of the Counter
23	A. It definitely did that, yes.	23	Terrorism Policing investigations, but is it right to
24	Q. Until the Inquiry was provided with a final	24	say that you were involved in the Counter Terrorism
25	iteration, the version we have now, which is	25	Police investigation into the Skripals' poisoning from
	57		58
1	the outset?	1	Q. We have heard that they are aliases; is that
2	A. Yes, that's correct. I became involved on the	2	right?
3	5th, so the Monday after the initial poisoning.	3	A. That is correct.
4	Q. Did you assist the Senior Investigating	4	Q. Could you give us the aliases for each of
5	Officer, DSUVN012?	5	those.
6	A. Yes, so I had several roles, but one of my	6	A. Mishkin, Chepiga and Sergeev.
7	first roles was to act as a critical friend for the SIO	7	Q. In terms of the charges against them, is it
8	from the CT Policing South-East. That's the Senior	8	correct that on 19 July the CPS authorised charges
9	Investigating Officer in the south east.	9	against Boshirov and Petrov for conspiracy to murder,
10	Q. You were the Senior Investigating Officer	10	three counts of attempted murder, two counts of grievous
11	yourself for the investigation into the suspects?	11	bodily harm with intent and one count of use or
12	A. Yes, that's correct.	12	possession of a chemical weapon arising out of the
13	Q. Is it right you continue to lead all aspects	13	Skripals' poisoning in it Salisbury in March 2018?
14	of the national security police investigation?	14	A. Yes, that's correct.
15	A. I do.	15	Q. Sorry, and the individuals affected?
16	Q. Is that because the criminal investigation	16	A. That's correct. So I attended the Westminster
17	into the suspects remains ongoing?	17	Magistrates' Court in London and presented the case to
18	A. It does remain ongoing, yes.	18	the Magistrate of the court and then secured those
19	Q. We are going to, in due course in this Inquiry	19	charges and warrants that then followed.
20	and later in the Inquiry, hear more detail about that,	20	Q. I am just going to ask for those warrants to
21	including from you, but for now could you just confirm	21	be put up on the screen for you to confirm, please. If
22			we could go to INQ004908 first of all. Can you confirm

Fedotov. They have all been charged in those names.

A. Yes, so the names are Petrov, Boshirov and

of your witness statement?

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called a first instance warrant actually technically,

A. Yes, that's an arrest warrant. I think it is

what that document is?

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1	but where the Magistrates' Court have agreed that those		
2	individuals are charged in their absence.		
3	LORD HUGHES: Those are the charges, aren't they?		
4	A. Yes, they are, sir.		
5	MS WHITELAW: We see, don't we, at the bottom the		
6	date of that this is sorry, at the top Alexander		
7	Petrov is the name and on the bottom is Friday,		
8	20 July 2018.		
9	A. Yes.		
10	Q. If we could then go on the screen to		
11	INQ004909. Is that the same document for Boshirov?		
12	A. It is, yes.		
13	Q. Again, we see the name at the top and the date		
14	at the bottom.		
15	A. Yes.		
16	Q. Were those charges announced publicly on		
17	5 September 2018?		
18	A. They were, yes.		
19	Q. I think, on 20 April 2021, the CPS authorised		
20	charges against a third individual, Sergey Fedotov, for		
21	the same offences?		
22	A. Yes, the investigation had continued after the		
23	charging date and the announcements in September to		
24	secure enough evidence to be able to charge Fedotov for		
25	the same offences.		
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1	A. Yes. So counter terrorism investigations more		
2	generally operate differently to normal investigations.		
3	One of the main differences is the partners with which		
4	we work most closely. As you will know, we work very		
5	closely with MI5, but as a result of that so we		
6	structure our investigations slightly differently		
7	because of the highly sensitive information that we have		
8	access to.		
9	There's an additional layer within counter state		
10	threat investigations and I am the lead for counter		
11	state threat investigations from policing for the UK.		
12	Those investigations have an additional layer of		
13	need-to-know principles where a smaller group of people		
14	are entitled or able to see the intelligence on a very		
15	strict need-to-know basis		

2	well, that's INQ004580.		
3	LORD HUGHES: That's July. July?		
4	A. 2021, sir.		
5	LORD HUGHES: 21?		
6	A. Yes.		
7	MS WHITELAW: Again, we see the date at the bottom,		
8	the name at the top there.		
9	A. Correct.		
10	Q. At paragraph 201 of your witness statement,		
11	could you confirm what the status is of the criminal		
12	investigation, please?		
13	A. Yes, thank you. The criminal investigation		
14	continues to date. We are seeking further evidence and		
15	we have at this point, sir, managed to secure sufficient		
16	evidence to identify them in their real names and of		
17	course their membership of a Russian intelligence		
18	agency.		
19	Q. As I say, we will deal with some more detail		
20	in relation to the suspects in later weeks, but if		
21	I could move now to some questions about the way in		
22	which counter terrorism and in particular counter state		
23	threat police investigations work in this country.		
24	Do they operate differently from criminal		
25	investigations?		
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1	A. The most senior police officer in the country		
2	for counter terrorism is the Assistant Commissioner of		

Q. So if we can just bring that up screen as

A. The most senior police officer in the country for counter terrorism is the Assistant Commissioner of Specialist Operations. At the time of this incident that was transitioning between two different leaders. Under that we have a Senior National Coordinator for Counter Terrorism, that is an individual who is a Deputy Assistant Commissioner from the Metropolitan Police, and they have oversight of all investigations that happen around the country.

I work for the Senior National Coordinator as the Commander of the Counter Terrorism Command. We have three missions in Counter Terrorism Policing, but largely our main mission is counter terrorism, as you would expect. We also do counter state threat investigations and we have a duty on behalf of the UK to manage war crimes investigations. Those last two, state threats and war crimes, come under me as national commitments as part of SO15's responsibility.

- **Q.** So CT policing, as you have heard me put to DCC Mills, is a collaboration of UK police forces --
- A. That's correct.
- Q. -- working with the UK intelligence community?
- A. Yes.

Q. To help protect the public and national security by preventing, deterring and investigating

Q. So taking that in stages more slowly, who

A. So that is led by MI5 who is the agency

Q. And MI5 works closely with MI6 and GCHQ; is

Q. Could you explain the structure of CT policing

leads responsibility for counter terrorism and national

responsible for those under UK law.

A. Yes, that's correct, yes.

in the UK and SO15's role within it?

security in the UK?

that your --

terrorist activity and you have drawn attention in
particular to counter state threat for the obvious
reasons in these investigations.

You mentioned the Assistant Commissioner Specialist Operations was transitioning between individuals in 2018, so can you just tell us who those individuals were?

A. Yes, so over the weekend there was a transition period between Sir Mark Rowley, now the Commissioner of the Metropolitan Police, who was the Assistant Commissioner for Specialist Operations, we call that ACSO as an abbreviation. ACSO was in place over the weekend and it was transitioning to Assistant Commissioner Neal Basu.

Q. In March this weekend --

A. In March 2018, sorry --

LORD HUGHES: That particular weekend?

A. That particular weekend, yes. You will see there was a common pattern forming, sir, in relation to that weekend. It was quite significant in a number of leadership changes across the country, but then they had a handover period, so Sir Mark was still present during some of the first week of this operation and while they transitioned to Assistant Commissioner Neal Basu.

MS WHITELAW: Then you mentioned the Senior

National Coordinator. Who was that in 2018?

A. So again that had transitioned, so -- and was moving into -- on the Monday of the incident we first became involved, to Deputy Assistant Commissioner Dean Hayden.

Q. Thank you, because we shall see --LORD HUGHES: He is incoming or outgoing?

A. He is incoming. He was the Commander of SO15 and then transitioned into this next role above the Senior National Coordinator.

MS WHITELAW: Thank you. That's helpful because we will see the names reappearing in the documentation that we're looking at.

How do CTP and MI5 share intelligence and operational updates?

A. There are a number of different ways we do that, sir, but in 2018, if there's an information or intelligence which might be relevant to a counter terrorism or state threat investigation, we normally hold something called a JOT. That is an operational, working level meeting, called a Joint Operational Team meeting. In those JOTs we will have a team leader from the security service and a Senior Investigating Officer from the police and we work together to share intelligence and information and assess the threat, harm

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and risk from that intelligence or information.

Q. So do MI5 chair that meeting?

A. They do, yes.

Q. But it's attended by Counter Terrorism Police?

A. Correct

Q. That's the joint operational team meeting.

A. Yes.

LORD HUGHES: You described it as if it is two people, but I imagine it may sometimes be more than that.

A. It is substantially more than that, sir. So we tend to have experts from both our teams that then can help inform the assessment of the threat we see in that meeting.

LORD HUGHES: Right.

MS WHITELAW: You refer in your statement to the Executive Liaison Group meetings. Is that another form of meeting that is for the purpose of liaison between the intelligence services, MI5, and CTP?

A. Yes, it is. When there's a particularly challenging investigation or a high risk investigation, or one that is likely to have a significant national or international impact, we can have something called an Executive Liaison Group, a ELG, and that is a strategic level meeting chaired by the Senior National Coordinator

for Counter Terrorism and through that meeting they can provide oversight of the public safety risk, the threat harm and risk and monitor the investigation both from MI5 and the policings perspective. Very much a partnership meeting again with different attendees, sometimes from government, but mostly from the intelligence community and policing, to respond to those incidents.

Q. So two types of meetings but that one is chaired by the Senior National Coordinator for Counter Terrorism Policing?

A. Yes.

Q. Whereas the JOT is chaired by MI5?

A. Correct.

Q. Does the JOT develop the ELG strategy?

A. It does, yes.

Q. You have mentioned the difference between Counter Terrorism Police investigations and other investigations and you have referred to counter state threat investigations. Are those generally more complex than counter terrorism investigations, the counter state threat?

A. They're more complex in how you handle information and you make decisions, but otherwise the structures are very similar for how we operate. It's

- **Q.** So one of the things is the need to know principle being applied --
 - A. Absolutely.

- **Q.** -- in terms of handling information. Is that because of the enhanced capability and resources of states?
- **A.** It is, absolutely. In this case, when you are investigating terrorism, it's pretty unlikely that those terrorists will have capability to do some things that we know some states have to do to us as a country. As a result, we have a very much more restricted sharing of intelligence in those investigations.
- **Q.** You make the point in your witness statement that whereas there might not generally be the sort of general mass casualty you might see in a counter terrorism situation, the compromise of information or sources might cause damage to national security that could lead to a loss of life?
- **A.** Yes, that's correct. We have seen incidents that do, of course, directly lead to loss of life from state threat investigations in a similar way to counter terrorism, but equally the compromise of such sensitive intelligence can have a very significant impact and it

can lead to sometimes the loss of life if we're not cautious with how we handle that intelligence.

- **Q.** Bearing that in mind and referring to paragraph 23 of your witness statement, how is the threat to national security best counteracted?
- A. I mean, it's really important, as we have learned in counter terrorism over the years -- and the model for policing has changed in this area, sir, a lot as a result of learning -- that we come together and work so closely with members of the intelligence community, sometimes of course our international and other partners, to ensure that we're sharing the required levels of information that allow us to make an assessment of that threat and in turn the response to that threat.
 - Q. Information sharing --
 - A. Yes.
- **Q.** -- being vitally important and joint decision-making processes?
- **A.** Extremely close collaboration that is a part of that joint decision-making process that takes place in the JOT and to some extent in ELG.
- **Q.** I'm not going to ask you for detail, but is it right to say that since 2018, some six years ago now, there have been significant developments in the joint

working processes between the CTP and the security services?

- **A.** Yes, there has. Very significant developments.
- **Q.** Now, in a counter terrorism or counter state threat investigation, we have heard there will be a Senior Investigating Officer; what is their specific role?
- **A.** They are to lead the day-to-day activity within any kind of investigation. We will frequently see on television a sort of -- for example, a murder team investigation with a Senior Investigating Officer that sits above it and directs the day-to-day conduct and strategy of that investigation.

There is exactly the same role in Counter Terrorism Policing. An SIO will lead the day-to-day activity that takes place from a large investigation team. It just so happens that in our world, obviously, we work closely with different partners than you might in other parts of policing.

- **Q.** So they are setting the strategic and tactical objectives of the investigation?
 - A. Yes.
- **Q.** Managing the day-to-day activities of officers and staff undertaking different roles in the

- investigation and ensuring that the team works collaboratively with different agencies; is that right?
 - A. Yes, that's correct.
- Q. What was the structure of oversight for the Senior Investigating Officer?
- **A.** There are several different types of oversight. I have talked about the ELG, the Executive Liaison Group in CT, but one of the others is what we call a PIP4, so professionalising --

LORD HUGHES: A what?

A. PIP4, which basically means the Professionalising Investigations Programme, which is a College of Policing programme. It is about how we train and accredit our senior investigating officers and a PIP4 -- so an SIO is referred to, sir, as a PIP3 so they have been through the college training to be SIO. A PIP4 is that next level, a strategic Senior Investigating Officer who can act as a guide to a Senior Investigating Officer in a complex investigation and also can remove some external influence over the SIO to allow them to run an investigation. For example, if there was a significant media presence in an investigation, that strategic SIO, the PIP4, can take the media away and be responsible for delivery of that media, allowing the SIO to focus on the important work

LORD HUGHES: Yes, and from what you're saying, the SIO is, as it were, the operational manager of the investigation; is that right?

A. Yes, that's correct, although they do take strategic leadership of it, sir, and it's only in really complex cases will we have a PIP4 where we feel that extra level of oversight and support is absolutely necessary.

MS WHITELAW: So if I have just got the layers of supervision correct, we start with the PIP3, the Senior Investigating Officer.

- A. Yes.
- **Q.** Then the PIP4, who has senior oversight, but also links to other consequence management type issues like media and the issues that we have heard with DCC Mills?
 - A. That's correct.
- **Q.** Then we have the Senior National Coordinator and then the ACSO at the top; is that correct?
 - A. That's correct.
- **Q.** In the Salisbury and Amesbury poisonings, we have heard -- if I perhaps start from the top and go down again -- ACSO, Sir Mark Rowley transferring to Neal Basu, and the Senior National Coordinator transferring

liaise?

A. Initially what would normally happen is the PIP4 acts as a conduit between the Strategic Coordination Group you heard about today and a counter terrorism investigation. This was such a large, complex investigation that the decision was taken at a very early stage to deploy a Detective Superintendent into the SCG who could attend all of the SCG meetings and ensure that there was a two-way communication that existed between the SCG and the investigation. I took a decision early in the investigation to also send in a forensic expert from SO15 to work in what you heard called the STAC earlier, the Scientific and Technical Advisory Cell, that was part of Mr Mills' response.

Q. Was that Keith Asman?

A. No, it was an officer that would report to Keith Asman.

Q. Right. But Keith Asman was the forensic coordinator; is that right?

A. He was the forensic coordinator working on behalf of the Senior Investigating Officer from the South-East Counter Terrorism Unit. I apologise, I know I appreciate it's so complex, so if you have any questions --

Q. This is why we thought we would have an

to DAC Hayden?

- A. Correct.
- **Q.** The PIP4, who was that in Salisbury and Amesbury?
- A. This was a Detective Chief Superintendent from the South-East Counter Terrorism Unit at the time.
- **Q.** Can you tell us -- you have talked about the importance of information sharing and collaboration, joint working. With which partners did Counter Terrorism Police liaise in the Salisbury and Amesbury investigations?
- A. There were a broad spread of partners obviously engaged in all of our responses to this, sir, but clearly we worked with our intelligence community partners in the way that we normally would, but in addition to which, as you have heard from Mr Mills earlier today, we worked very closely within our counter terrorism investigation with the SCG and the response under him as Gold for Wiltshire and of course consequence management to ensure that the scenes in Salisbury could be returned to normal at some point in the future.
- **Q.** So how did you ensure information sharing between that parallel response? Was it just through the PIP4, or was there anybody placed within the SCG or to

introductory session to explain the systems.

How frequent was liaison and collaboration with, for example, the SCG, other departments?

A. Well, we would have attended either through the PIP4 or through our nominated Superintendent every one of the SCG meetings. We did exchange information. You can understand, perhaps, the -- having talked about what I have talked about -- challenges of need to know. Sometimes the information exchanged from the investigation into SCG might have been slightly different in this case, but having those embedded officers allowed us to make sure that we were across what everybody was doing, so those would take place on an almost daily basis.

- **Q.** Did you liaise with government departments involved in health and science, such as DSTL and PHE ?
- **A.** So throughout this process we had a very close liaison with DSTL. We were given nominated scientists to work with at DSTL to ensure that when we were taking investigative decisions we had the science advice from an expert who understood what we were dealing with in Novichok as a --
- **Q.** So just to be clear, as part of the evidential investigations, you had direct liaison with DSTL quite separately from the SCG and their scientific public

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health advice that they would be receiving from DSTL and

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A. Yes, although there was clearly liaison between the different -- the two different teams within DSTL, so you would have the DSTL representing SCG, DSTL rep supporting the investigation, both from the same agency, both understanding where we were headed.

But it's important to say as well we had relationships with Public Health England, who you heard Mr Mills mention earlier, in terms of those broader advisory notes and as ACSO. Mr Basu would attend COBR meetings or on occasion Mr Hayden would attend COBR meetings where, of course, SAGE were present and could be involved in those discussions.

Q. What about the emergency services and local authorities? How did that liaison, if any, work?

A. If we had liaison with them directly, it was to do with specific things in relation to scenes, for example, or support that was needed in terms of consequence management, but the majority of that liaison took place within the Gold and SCG in which we then worked closely with Mr Mills and his team to ensure that that engagement took place.

Q. As a general point, we have heard from DCC Mills that the poisoning of Dawn Sturgess and Charlie

Rowley happened while investigations were still ongoing in relation to the Skripals and there had already been a number of structures set up, and did that assist?

A. Yes, it did. So we were able -- so, for example, lots of our team had deployed within Counter Terrorism Policing terms at least and in terms of Mr Mills' team, to both of those incidents and so we were able to establish that reporting structure and also the specialist officers and staff that we would need to respond to these incidents much quicker in the second incident as a result of what we had learned from the first incident.

Q. Finally on the point of liaison with different agencies, you say in your witness statement -- and this is paragraph 76 -- that support for the Salisbury investigation was offered by the National Crime Agency, the NCA, and from the FBI, the Federal Bureau for Investigation in the States, but that wasn't needed because CTP had sufficient resources and skills; is that correct?

A. Yes, that's absolutely correct. We clearly remained very close in liaison terms with both those agencies, but yes, we did not require resources from them to help us.

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Q. And that was in relation to Salisbury. What

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about Amesbury?

A. I'm not aware of them offering in Amesbury, but again the same applied really. The same resources that we had in Salisbury were sufficient to deal with the investigation in Amesbury.

Q. We have heard from DCC Mills about the Wiltshire Police responses, response operations to Salisbury and Amesbury, about Fairline and Fortis. Could you give us an overview of the CT police Operations Wedana, Caterva and Read, please?

A. I can.

Q. 29 to 34 in your witness statement, if you need to refer to it.

A. Thank you. The first operation you mentioned is Operation Wedana. This was the operation name given to Counter Terrorism Policing South-East investigation into Sergei and Yulia Skripal's poisoning here in Salisbury. That was a reactive investigation, so an investigation that focuses on responding to crime scenes and victims, speaking to witnesses, checking CCTV, trying to gather as much evidence to identify what happened and where it might have happened.

There was a second operation and my role in that one, as I mentioned earlier, was to support the SIO, the Detective Superintendent from the South-East Counter

Terrorism Unit as a critical friend and ensure that the support was provided to that Senior Investigating

The second operation is Operation Caterva. These two operations ran in parallel. Caterva was the operation for which I was the Senior Investigating Officer. This is a covert investigation that seeks to identify those responsible for this incident, in this case on the basis of the charges Petrov, Boshirov and Fedotov, and work with partners to understand in a covert sense how we use intelligence and information to inform our investigation and then conduct an evidence-based inquiry.

That's -- Wedana is the response to the incident, Caterva is the covert operation into the suspects and then as soon as CT Policing became aware of the cause of Dawn and Charlie's poisoning, clearly we started Operation Read which was under a different Senior Investigating Officer, again from the south east, DCI Murphy, and it was really important that that investigation was led by a separate individual to ensure the conduct of the investigation wasn't dissuade d by some other activity that we had already undertaken, so we like to see that independent SIO take response --

Q. We're going to hear more about that from you

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1	tomorrow.
2	A. Great.
3	Q. Although it was a separate SIO, given that
4	element of independence, did you liaise quite closely
5	between your role as the SIO for Caterva and Operation
6	Read?
7	A. Yes. In effect, you have the Detective
8	Superintendent of Wedana, me as the SIO for Caterva and
9	the DCI who was the SIO for Operation Read constantly
10	speaking to each other, attending the same meetings, the
11	same JOTs and sharing information.
12	Q. I'm going to just recap that because it is the
13	first time we're sort of going into the detail of those
14	three investigations
15	A. Of course.
16	Q which are obviously of critical importance
17	to this Inquiry. So Wedana we have the reactive
18	investigation to the Skripals?
19	A. Yes.
20	Q. For which your role is a critical friend to
21	the SIO?
22	A. Yes.
23	Q. That's incident led, so focusing on gathering
24	all of the evidence, door-to-door inquiries, scene
25	searches, that sort of thing?
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1	A. Of course. So this was the first identified
2	use of a chemical weapon in the UK in this case, in this
3	sense, used as a tool, we say, to conduct an
4	assassination in this style.
5	Having worked on the Litvinenko investigation,
6	I understood quite quickly how significant this would be
7	and how completely challenging it would be . From ever
8	our senior investigations through to how we would work
9	with partners to understand who might be responsible for
10	it, the scale of the incident, the impact on the public
11	of Salishury, this really was an unprecedented

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11	of Salisbury, this really was an unprecedented			
12	investigation, not one that we had seen before, but one			

understood quite quickly how significant this would be and how completely challenging it would be. From even our senior investigations through to how we would work with partners to understand who might be responsible for t, the scale of the incident, the impact on the public of Salisbury, this really was an unprecedented investigation, not one that we had seen before, but one that we were able to apply our existing operational		
processes to in order to respond.		
Q. Because the impacts were multiple, weren't		
they?		
A. So not just on Salisbury, but there was very significant impact on international relations, sir, as well. You will have seen and I'm sure we will discuss further the impact on decisions taken by other governments and the impact that using a chemical weapon has on the streets of anywhere in any country amongst our allies as well. But, of course, more broadly, you saw the impact in Salisbury. The world's media were here all of the time,		
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Α	١.	Yes.
Q) .	Caterva, the parallel investigation into the
suspec	cts	for which you are the SIO is a proactive

investigation led by intelligence; is that right? A. Yes, that's correct.

Q. That's the one in which you work with -particularly work with intelligence partners?

A. Yes.

Q. Then we have Operation Read, which is another reactive investigation to Dawn Sturgess and Charlie Rowley's poisoning?

A. Yes, correct.

Q. For which we have heard that the SIO was DCI Murphy, but with whom you liaised, as did the SIO for Wedana?

A. Yes, it's important to say the same PIP4 sat above all three of those operations as well . In order to ensure that coordination, the Chief Superintendent from the South-East Counter Terrorism Unit acted as PIP4 across all three investigations.

Q. Thank you. That brings us on now to asking you about the scale and complexity of these investigations and perhaps you could indicate -- and you deal with it at paragraphs 33 and 34 -- the factors that made this particularly challenging.

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reporting every day activity that was taking place here
On top of that, clearly there was a very large
coordinated response on behalf of Her Majesty's
Government at the time and in addition to that clearly
we had the Russian State commenting in the media, but
also making enquiries also on a regular basis.

Q. So particular challenges conducting an investigation where there's involvement suspected of a hostile state. You have mentioned the media. It's important, isn't it, for the police to be operationally independent?

A. It's extremely important, yes. We must be able to work without that external influence, unless of course that influence is helpful to our investigation, so yes, what we -- we sort of guard our operational independence very closely in incidents like this where of course we will listen to what's happening in the world, we will listen absolutely to the challenges that are happening, but we need to focus on the evidence that's in front of us, the information available to us that helps inform our prioritisation of actions in an investigation.

Q. You have mentioned the broader impacts of course on the people of Salisbury and Amesbury and the country more broadly, but also there were individual

impacts, weren't there, of course, on those contaminate		
and very tragically in Dawn Sturgess' case, the fatal		
impact?		
A.	Absolutely.	
Q.	Was there also a twin focus on protecting the	

- **Q.** Was there also a twin focus on protecting the public from harm as well as trying to find those responsible and trying to achieve justice?
- A. This was an overriding principle of all of our investigations actually, is how do we identify the ongoing risk to the public, even in those early stages in the first incident here in Salisbury, and take steps to make sure that while we gather evidence that's important to our criminal investigation and we're doing that with primary focus on what does it mean to public health, what does it mean to the health of officers and staff who are deploying into these really challenging contaminated scenes on a daily basis, so the safety and wellbeing of the public and our officers and staff were paramount throughout our investigation.
- **Q.** I think we will hear more about, particularly when you are dealing with a nerve agent, the practical implications that that had for officers who were searching and investigating --
 - A. Yes.
 - Q. -- and seeking evidence.

One of the questions the family of Dawn Sturgess, those poisoned by the Novichok, the people of Salisbury and the wider public will of course ask is was MI5 involved in the investigations and you have already in your evidence indicated that Counter Terrorism Policing works closely with MI5, particularly through ELGs and JOTs, and that they in turn work with MI6 and GCHQ, so I would now like to adduce, if I may, please, through Commander Murphy a witness statement which has been provided by MI5 to the Inquiry. If we could have that up on screen please. It is INQ006055.

This is a four page witness statement of MD39 who is a senior officer within the Security Service, dated 2 October.

The witness starts at paragraph 2 by offering condolences:

"... both on my own behalf and on behalf of MI5, to Ms Sturgess' family ... and to all those who have been otherwise affected by the awful events in 2018."

Introducing themselves at paragraph 3, the witness explains they have worked for MI5 since 1999. They say:

"I am currently a senior leader within MI5's Counter State Threats Branch."

And that they have undertaken a wide variety of roles:

"... including working in counter intelligence and counter terrorism investigations and operations."

In the same paragraph MD39 says they were not involved in the events but the witness is "well placed to provide this statement on behalf of MI5", given their current and previous roles, "and my experience of the functions and operation of MI5 generally."

At paragraph 4, MD39 confirms that:

"The purpose of this statement is to address the nature and extent of MI5's investigation into the poisoning of Sergei and Yulia Skripal, and latterly Ms Sturgess, and its liaison with the parallel police investigations."

As I addressed with you in relation to your own evidence, Commander Murphy, MD39 says at paragraph 5 that they have:

"... sought to be as transparent as possible, but I must emphasise at the outset that there remains a level of detail that I cannot address without risking serious harm to national security."

MD39 in that paragraph goes on to explain the reasons for that. Commander Murphy, is that a balance that you well understand?

- A. Yes, absolutely.
- Q. At paragraph 7 MD39 confirms, however, that

MI5 has made available to the Chair and his legal team everything that they have sought to review and that.

"... the Inquiry will therefore be able to investigate all the matters it covers in closed where it cannot do so in open."

At paragraphs 8 to 11 MI5 sets out its legal powers and remit, which includes the:

"... protection of national security and, in particular, its protection against threats from espionage, terrorism and sabotage, from the activities of agents of foreign powers ..."

At paragraph 10 MD39 explains that MI5's history of effort against the Russian Federation and former Soviet Union means it:

"... has built and maintains significant experience and expertise in the investigation of the activities of the Russian State today."

Commander Murphy, I would like you to confirm for us your understanding and experience of what's set out at paragraph 11 in terms of the division of powers and roles as between MI5 and the police.

A. Yes, thank you. So in paragraph 11 the witness refers to MI5 not having powers of arrest, for example. How it tends to work in reality is that in the intelligence phase of an operation, sir, it will be MI5

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1 2 3 4 5 6 7 8 9	led and then, as we transition into disrupting some activity, it will become police led and supported by MI5. That transition is largely what's being referred to here by the witness, where they work closely with other law enforcement partners to ensure that once there's a need for action based upon that intelligence, they know who to come to to see that action. Q. So for members of the public, in particular, who may not be familiar with the respective powers, the police have powers of arrest		
11	A. Yes.		
12	Q and conduct criminal investigations with		
13	a view to prosecution?		
14	A. Yes.		
15	Q. MI5 provides police and law enforcement with		
16	information and intelligence assessments on threats, but		
17	each collaborates with the other on investigations that		
18	may result in criminal proceedings, does that		
19	summarise		
20	A. Absolutely correct, yes.		
21	Q. Moving on to section C of the statement,		
22	"MI5's investigation", at paragraph 13 MI5 confirms:		
23	"MI5 carried out a full investigation into the		
24	incident in Salisbury and those within the Russian		
25	intelligence services responsible for it. Although		
	89		
1	A. Yes.		
2	Q. So does that sum up the partnership model and		

the police and MI5 have distinct roles and responsibilities, MI5 works together with the police to achieve the objectives of a post-incident investigation. This partnership model was adopted for the post-incident investigation into the events in Salisbury, and then after Ms Sturgess tragically fell ill and died the same model was adopted."

Commander Murphy, can you confirm that there was indeed a covert investigation from your knowledge?

- A. I can, yes.
- Q. At paragraph 14 MD39 gives slightly more information about what the police did and what MI5 did in this particular case:
- "... the police led on ensuring public safety, the prevention of further attacks, evidence gathering to support executive action and ensuring public confidence and reassurance, including delivering public communications in relation to the incident."

Do you agree with that?

- A. Yes, that's correct.
- Q. MI5 led on the:
- "... gathering and exploitation, assessment and dissemination of intelligence to support the post-incident investigation."

Is that correct?

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1	A. Yes.		
2	Q. So does that sum up the partnership model and		
3	the respective roles and responsibilities that you		
4	experienced during the investigations into these events?		
5	A. Thank you, yes, it does.		
6	Q. At the end of paragraph 14, MD39 indicated		
7	that:		
8	"While a large proportion of the investigation		
9	involved covert activities and collection of		
10	intelligence, some simultaneous overt activities were		
11	conducted by police, including large-scale CCTV		
12	retrieval and public appeals for assistance."		
13	Again, is that right?		
14	A. Yes, that's right. In essence that is us		

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deployed and the evidential sources that were used in the investigations. So you refer to house-to-house enquiries --

LORD HUGHES: Where are you please, Ms Whitelaw? MS WHITELAW: In fact because I am all over the statement now --

LORD HUGHES: All right, that's fine.

MS WHITELAW: -- I'm going to list the types of enquiries and evidential source s and no doubt Commander Murphy will let me know if I have missed any, or if any are incorrect.

So house-to-house enquiries -- but, sir, I do have some paragraph references for you, for your reference, I will just indicate as we go, it is 103.

Scene searches and forensic investigations.

- A. Yes.
- Building victim profiles, sir, paragraph 36; reviewing digital devices, paragraph 38; police interviews with victims, paragraph 103.
 - A. Correct.

LORD HUGHES: Sorry, what was the last one? MS WHITELAW: Police interviews with victims. LORD HUGHES: Oh, yes, right.

MS WHITELAW: 103. Developing working hypotheses? Α. Yes.

Q. Thank you. That brings me to my final point about police techniques and evidential sources. Your witness statement contains reference to a very large number of techniques and evidential sources which appear to have been exploited by the police in the investigations. I'm going to list them and then ask you to confirm whether that list properly represents the range of police techniques that were considered or

sharing information from our investigative activity back

with MI5 to ensure that we've got that two-way sharing

to make joint assessments of what we do next.

1	Q. The development of sequence of events and	1	Q. So other times when those biometrics actually
2	timelines through scene investigations?	2	are not suitable?
3	A. Absolutely.	3	A. Yes, absolutely. For example, depending on
4	Q. Sir, paragraphs 63 to 66. Witness interviews,	4	the circumstances of each individual scene it may be not
5	communications data	5	appropriate to take fingerprints and DNA from those
6	A. Yes.	6	scenes.
7	Q police intelligence. The last three, sir,	7	Q. Scene walk throughs, paragraphs 125 to 126?
8	are paragraphs 63 to 66.	8	A. Correct.
9	CCTV, paragraph 84?	9	Q. Media articles, paragraph 199?
10	A. Yes.	10	A. Yes.
11	Q. Outside enquiries, for example financial	11	Q. Does that properly represent the sort of range
12	investigations and witness trawls?	12	of policing techniques that were considered or
13	A. Correct.	13	deployed
14	Q. That's paragraph 84. Automatic number plate	14	A. Yes.
15	recognition enquiries, paragraph 90; reviewing	15	Q and the evidential sources?
16	information from other police forces, officers,	16	A. Just on that last point, I think, on media
17	Wiltshire Police in this case; sampling, paragraph 90?	17	articles, it is much broader than that as well. Clearly
18	A. Yes.	18	it is all material that might be posted open source that
19	Q. CBRN policing techniques?	19	may well provide some useful information to us, so not
20	A. Correct.	20	just
21	Q. Paragraph 101. Wifi checks and cell site	21	LORD HUGHES: So that's researching open source
22	data, paragraph 103; conventional biometric swabbing	22	material, is it?
23	fingerprints and, in the context you describe it at	23	A. Absolutely, sir. Not just media, but more
24	paragraph 122, you say that was considered?	24	broadly.
25	A. Yes.	25	LORD HUGHES: In other words, you can look up
	93		94
1	online just the same as anybody else can?	1	said, you are due to return tomorrow to address
2	A. Right.	2	Operation Read, the investigation into the poisoning of
3	MS WHITELAW: Presumably when there's open source	3	
_			Dawn Sturgess and Charlie Rowley that you have described.
4	media research, police would also seek to establish, in	4 5	
5	parallel, other evidential support for anything they	3	A. Yes.
6	might find in open.	6	MS WHITELAW: Sir, it is a shorter day today, but
7	A. Absolutely, yes. I think things posted online	7	we have extremely full days for the rest of the week, so
8	are sometimes not the strength of evidence that we would	8	it may be that all of the teams and you, sir, yourself
9	like to see, so of course we parallel everything in an	9	will find it useful to have some time for discussions
10	investigative sense.	10	and to undertake further preparatory work.
11	Q. On that note, was this information something	11	LORD HUGHES: I think even I understand that
12	that had to be taken into consideration particularly in	12	there's a good deal of work done outside the courtroom,
13	this case?	13	Ms Whitelaw.
14	A. Yes.	14	Mr Murphy, I gather you are going to be coming back
15	Q. Can you just explain that?	15	from time to time to, as it were, deal with particular
16	 A. So there was an awful lot of information 	16	compartments of evidence. Please feel free to go now.
17	posted online, but also there were a number of		If you need to confer with counsel in relation to
18	journalistic and other agencies out there that were	18	evidence which is yet to come, please feel free to do

journalistic and other agencies out there that were conducting their own enquiries and investigations, so huge amounts of information online and some of that obviously was reviewed by us so that we could understand

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whether or not it provided us with an investigative opportunity that we might explore further.

Q. Thank you, Commander Murphy. That concludes my questioning for this tranche of evidence. As we have evidence which is yet to come, please feel free to do

that.

A. Thank you, sir.

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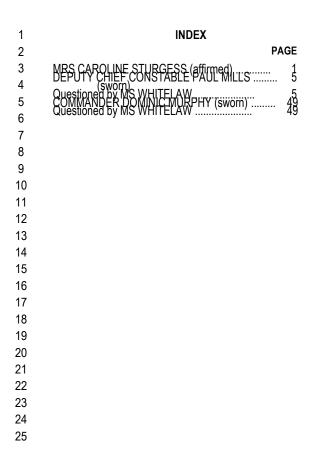
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LORD HUGHES: But not please, as it were, to rehash what you have just told us. What you have just told us stands as your evidence.

A. Sir, thank you.

LORD HUGHES: All right? Thank you very much.

1	All right, Ms Whitelaw. 10 o'clock tomorrow	1	INDEX
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